

Shropshire Council
Legal and Democratic Services
Guildhall,
Frankwell Quay,
Shrewsbury
SY3 8HQ
Date: Wednesday, 18 February 2026

Committee: Council

Date: Thursday, 26 February 2026

Time: 10.00 am

Venue: The Council Chamber, The Guildhall, Frankwell Quay, Shrewsbury, SY3 8HQ.

You are requested to attend the above meeting. The Agenda is attached

Members of the Council – a briefing note will be circulated by e-mail prior to the meeting with important housekeeping details and arrangements for the meeting.

Members of the Public – If you wish to attend the meeting, please e-mail democracy@shropshire.gov.uk to check whether a seat will be available for you.

Please click [here](#) to view the livestream of the meeting on the date and time stated on the agenda

The recording of the event will also be made available shortly after the meeting on the Shropshire Council Youtube Channel [Here](#)

Tim Collard
Service Director – Legal, Governance and Planning

Duncan Borrowman
(Chairman)

Gary Groves (Vice-Chair)

Heather Kidd (Leader)

Alex Wagner (Deputy Leader)

Sho Abdul

Caroline Bagnall

Elizabeth Barker

Bernie Bentick

Neil Bentley

Ed Bird

Jeremy Blandford

Andy Boddington

Thomas Clayton

Susan Coleman

Rachel Connolly

Tom Dainty

Jamie Daniels

Rosemary Dartnall

David Davies

Pamela Davies

Andy Davis

Julian Dean

Joshua Dickin

Mandy Duncan

Greg Ebbs

Susan Eden

Donna Edmunds

Craig Emery

Brian Evans

Roger Evans

Adam Fejfer

Rhys Gratton

Andy Hall

Kate Halliday

Harry Hancock-Davies

Nick Hignett

Alan Holford

George Hollyhead

Ruth Houghton

Dawn Husemann

Peter Husemann

Benedict Jephcott

Robert Jones

Duncan Kerr

Christopher Lemon

Nigel Lumby

Brendan Mallon

Sarah Marston

David Minnery

Vicky Moore

Mark Morris

Alan Mosley

Malcolm Myles-Hook

Chris Naylor

James Owen

Mark Owen

Wendy Owen

Vivienne Parry

Ed Potter

Rosie Radford
Sharon Ritchie-Simmons
Carl Rowley
Charles Shackerley-Bennett
Colin Stanford
Jon Tandy

Colin Taylor
Dan Thomas
Teri Trickett
David Vasmer
Beverley Waite
David Walker

Sam Walmsley
Alison Williams
Rob Wilson

Your Committee Officer is:

Tim Ward Committee Officer

Tel: 01743 257713

Email: tim.ward@shropshire.gov.uk

AGENDA

1 Apologies for Absence

2 Disclosable Pecuniary Interests

Members are reminded that they must declare their disclosable pecuniary interests and other registrable or non-registrable interests in any matter being considered at the meeting as set out in Appendix B of the Members' Code of Conduct and consider if they should leave the room prior to the item being considered. Further advice can be sought from the Monitoring Officer in advance of the meeting.

3 Minutes (Pages 1 - 14)

To approve as a correct record the minutes of the previous meeting held on 11 December 2025

4 Announcements

To receive such communications as the Chairman, Leader and Head of Paid Service may desire to lay before the Council.

5 Public Questions

To receive any questions from the public, notice of which has been given in accordance with Procedure Rule 14. Deadline for notification is 12.00 noon on Friday 20 February 2026

6 Questions from Members

To receive any questions from Members, notice of which has been given in accordance with Procedure Rule 15.2. Deadline for notification is 12.00 noon on Friday 20 February 2026

7 Appointment of Interim Chief Financial Officer (Pages 15 - 16)

Report of the Chief Executive is attached

Contact: Tanya Miles Email: tanya.miles@shropshire.gov.uk

8 Fees and Charges Pricing Policy (Pages 17 - 46)

Report of the Director: Financial Improvement is attached

Contact: Duncan Whitfield email: Duncan.whitfield@shropshire.gov.uk

9 Fees and Charges 2026/27 (Pages 47 - 152)

Report of the Director: Financial Improvement is attached

Contact: Duncan Whitfield email: Duncan.whitfield@shropshire.gov.uk

10 Draft 2026/27 General Fund budgets and Medium Term Financial Plan 2026/27 - 2030/31

Report of the Director: Financial Improvement is **TO FOLLOW**

Contact: Duncan Whitfield email: Duncan.whitfield@shropshire.gov.uk

11 North West Relief Road

Report of the Service Director – Infrastructure is **TO FOLLOW**

Contact: Andy Wilde Tel. 01743 256401

12 Treasury Strategy 2026/27 (Pages 153 - 196)

Report of the Director: Financial Improvement is attached

Contact: Duncan Whitfield email: Duncan.whitfield@shropshire.gov.uk

13 Report of the Shirehall Strategic Review - Council Task and Finish Group (Pages 197 - 262)

Report of the Strategy and Scrutiny Manager is attached

Contact: Tom Dodds Tel. 01743 258518

14 Social Housing Tenancy Agreement (Pages 263 - 338)

Report of the Service Director Communities & Customer is attached

Contact: Paula Mawson Tel. 01743 256794

15 Social Housing Rent and Service charges 2026 (Pages 339 - 374)

Report of the Service Director Communities & Customer is attached

Contact: Paula Mawson Tel. 01743 256794

16 Adult Social Care Deferred Payments Policy (Pages 375 - 426)

Report of the Service Director - Commissioning is attached

Contact: Laura Tyler Tel. 01743 253178

17 Motions

The following motions have been received in accordance with Procedure Rule 16:

a **Motion received from Councillor Donna Edmunds and supported by Councillors Kate Halliday, Caroline Bagnall, Rosemary Dartnall and Alan Mosley**

Amendment of Council Rules of Procedure on Submission Deadlines for Reports and Motions to Council

Council notes that:

1. Under section 11.6 of the Council Procedure Rules, reports are required to be made available with "sufficient time [...] afforded to members to consider the report and any associated papers."
2. Case law and sector guidance issued by bodies such as the Local Government Association establish that unreasonable delay in the production or publication of reports and decision records may undermine democratic accountability, effective scrutiny, and public confidence in local government.
3. Section 100B of the Local Government Act 1972 stipulates that copies of the agenda and associated reports must be made available to the public at least five clear days before meetings, and after having been made available to members. It further states that associated reports must be made available at the time an item is added to the agenda.
4. The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, as amended by the Local Government (Openness of Local Government Bodies) Regulations 2014, reinforce the principle that local authority decision-making must be transparent, timely, and accessible.
5. Members are currently required to give 10 working days' notice in order to bring a motion to council under section 16.1 of the Council's Procedure Rules.

Council therefore resolves that:

1. The Council's Procedure Rules be amended to reflect that officers responsible for preparing reports following a Full Council and Committee meeting must ensure that such reports, including minutes and any associated recommendations or outcome summaries, are submitted to the Proper Officer and published within five clear working days of the date of the meeting, in line with section 100B of the Local Government Act 1972.
2. For the purposes of this motion, clear working days shall be those defined within section 1.14 of the Council's Procedure Rules: to exclude the day of receipt, Saturdays, Sundays, other days when the Council's offices are closed, and the day of the meeting itself.

Where exceptional circumstances prevent the submission of a report within the five clear working day period, the responsible officer shall provide a written explanation to the relevant Committee Chair, Group Leaders, and the Proper Officer, outlining the reasons for delay and an expected submission date;

And

The Speaker will be required to make known to the same, giving their reasoning, whether they accept the related item onto the agenda or wish to defer, as per item 11.6 of the Council's Procedure Rules.

3. Section 16.1 of the Council's Procedure Rules be amended from:

[...] must be delivered to the Chief Executive at least than 10 clear working days before the date of the meeting.

To

[...] must be delivered to the Chief Executive at least 5 clear working days before the date of the meeting.

Council further requests that:

1. A six-month review of compliance with these new requirements be presented to the appropriate committee to identify any barriers to delivery.

b Motion received from Councillor Brendan Mallon and support by the Reform Group

Globally, the transition to 'Net Zero' energy systems is in a state of rapid collapse. No large economy is persisting with this and only a handful of lesser economies are still fully committed. The US is unequivocally out. Russia, India, most of Asia and South America were never really in (despite the Paris Agreement) and China simply lies.

China's wind and solar 'farms' are merely a shop front for the planet's primary manufacturer of that equipment. Meanwhile, they rapidly expand Coal and Nuclear use. China alone is 32% of global emissions (Our World in Data), more than the combined developed world. Chinese per capita emissions surpassed the UK in 2022 and are now already double the UK's, with no slowdown in the increase. China plus just the USA and India make up fully half of global emissions.

The latest domino to fall is Germany. Previous dependence on Russian gas and their abandonment of Nuclear makes Germany now heavily dependent on coal and lignite (14% - AG Energiebilanzen) and LNG and thus the EU's largest emitter at 22% of the total (EDGAR 2024 report). Unaffordable energy has resulted in large scale off-shoring of German heavy industry. Thus, Chancellor Merz's announcement to reverse their energy policies, maintaining Net Zero in name only.

What remains is a handful of smaller European economies plus Australia still pursuing Net Zero to a similar extent as the UK, with a combined output circa 7% of global emissions (Net Zero Tracker and EDGAR 2024). Canada nominally has Net Zero policies but, unlike the UK, continues with extensive hydrocarbon production. Clearly, 7% of Net Zero is little more than a rounding error. Thus, any further spending on Net Zero is an obvious waste of money.

A number of Councils around the country, including Labour-led Islington, have heavily curtailed or suspended Net Zero spending. In the context of our Financial Emergency, in order to reduce both capital and revenue spend, we move that the Council immediately suspend all Net Zero related spending, pending a review of value-for-money beyond clearly ineffectual reductions in CO2 emissions.

c **Motion received from Councillor Carl Rowley and supported by the Reform Group**

Ensuring Timely Publication of Council Reports, Minutes and Decisions

Council notes that:

1. Rule 11.6 of the Council Procedure Rules requires the Chair to ensure that Members have sufficient time to consider any report tabled at a meeting and its associated papers.
2. Recent case law demonstrates that late or incomplete publication of reports can seriously compromise transparency, accountability and public confidence in local government decision making.
3. Section 100B of the Local Government Act 1972 requires that agendas and related reports must be made available to Members and the public at least five clear days before a meeting, and that reports for late items must be published as soon as those items are added.
4. The Local Authorities Regulations 2012 and the Openness of Local Government Bodies Regulations 2014 both reinforce the requirement for timely, accessible and transparent decision making, including prompt publication of meeting records and officer decisions.
5. Members are required to give advance notice for Motions under Rule 16, and the Constitution clearly defines how working days are counted under Rule 1.14.

Council therefore resolves that:

1. Officers responsible for the preparation of minutes, reports, recommendations or outcome summaries following Full Council or Committee meetings must submit and publish these materials within 10 working days of the next meeting date. This sets a clear, firm, and reasonable standard that strengthens transparency for both Members and residents.
2. For the purposes of this Motion, “**working days**” shall be interpreted in accordance with Rule 1.14 of the Council Procedure Rules, which excludes the day of the meeting, Saturdays, Sundays, Council closure days and public holidays.
3. Where exceptional circumstances prevent compliance, the responsible officer must provide a written explanation to the meeting Chair, Group Leaders and the Proper Officer, setting out the reason for delay and the expected publication date. In line with Rule 11.6, the Chair shall publicly state whether any late report will be permitted for consideration or deferred, ensuring accountability and preventing the misuse of late paperwork.
4. The Monitoring Officer is requested to update the Constitution and any supporting protocols to embed this new requirement and ensure it is implemented consistently across all service areas.

Council further requests that:

5. A six month compliance report be brought to the appropriate Committee, detailing performance against this new standard, identifying any operational barriers, and

making recommendations for further improvements.

18 Report of the Shropshire and Wrekin Fire and Rescue Authority (Pages 427 - 428)

To receive the report of the Chair of the Shropshire and Wrekin Fire and Rescue Authority

19 Exclusion of Press and Public

To resolve that, in accordance with the provisions of schedule 12A of the Local Government Act 1972 and Paragraph 10.4 [3] of the Council's Access to Information Rules, the public and press be excluded from the meeting during consideration of the following items

20 Exempt Minutes (Pages 429 - 430)

To approve as a correct record the exempt minutes of the previous meeting held on 11 December 2025